BEFORE THE DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation)	
Against:)	
_)	
)	•
EARL MELVIN SIMMONS, M.D.)	File No. D1-1994-36142
)	
Physician's and Surgeon's)	
Certificate No. G 43704)	
)	
Respondent)	
)	

DECISION

The attached **Stipulated Surrender of License Pursuant to Section 822** is hereby adopted as the Decision and Order of the Division of Medical Quality of the Medical Board of California, Department of Consumer Affairs, State of California.

MEDICAL BOARD OF CALIFORNIA

Ronald L. Moy, M.D.

Chair Panel B

Division of Medical Quality

- 11		1	
1 2 3	BILL LOCKYER, Attorney General of the State of California STEVEN H. ZEIGEN, State Bar No. 60225 Deputy Attorney General California Department of Justice 110 West "A" Street, Suite 1100		
4 5 6 7 8 9	San Diego, CA 92101 P.O. Box 85266 San Diego, CA 92186-5266 Telephone: (619) 645-2074 Facsimile: (619) 645-2061 Attorneys for Complainant BEFORE T DIVISION OF MEDIC	CAL QUALITY	
10 11	MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA		
12 13	In the Matter of the Accusation and Petition to Revoke Probation Against:	Case Nos. D1-1994-36142 and 19-2004-163215	
14 15	EARL M. SIMMONS, M.D. 267 North El Camino Real, Suite I Encinitas, CA 92024	OAH No. L-2006010999 STIPULATED SURRENDER OF LICENSE PURSUANT TO SECTION 822	
16 17	Physician's and Surgeon's Certificate No. G 43704 Respondent.	SECTION 624	
18 19			
20	IT IS HEREBY STIPULATED AND	AGREED by and between the parties in this	
21	proceeding that the following matters are true:		
22	<u>PARTIES</u>		
23	1. David T. Thornton ("Complainant"), is the Executive Director of the		
24	Medical Board of California. He brought this action solely in his official capacity and is		
25	represented in this matter by Bill Lockyer, Attorney General of the State of California, by Steven		
26	H. Zeigen, Deputy Attorney General.		
27	2. EARL M. SIMMONS, M.D.,	, is representing himself in this proceeding	
28	and has chosen not to exercise his right to be represented by counsel.		

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3. On or about October 24, 1980, the Medical Board of California issued Physician's and Surgeon's Certificate No. G 43704 to EARL M. SIMMONS, M.D. (Respondent.) The Certificate was in full force and effect at all times relevant to the charges brought in Accusation and Petition to Revoke Probation Nos. D1-1994-36142 and 19-2004-163215, but expired on February 28, 2006, and has not been renewed.

JURISDICTION

4. Accusation and Petition to Revoke Probation Nos. D1-1994-36142 and 19-2004-163215 was filed before the Division of Medical Quality ("Division") for the Medical Board of California, Department of Consumer Affairs, and is currently pending against respondent. The Accusation and Petition to Revoke Probation and all other statutorily required documents were properly served on respondent on or about June 30, 2005. Respondent timely filed his Notice of Defense contesting the Accusation and Petition to Revoke Probation. A copy of Accusation and Petition to Revoke Probation Nos. D1-1994-36142 and 19-2004-163215 is attached as Exhibit A and incorporated herein by reference.

ADVISEMENT AND WAIVERS

- 5. Respondent has carefully read, and understands the charges and allegations in Accusation and Petition to Revoke Probation Nos. D1-1994-36142 and 19-2004-163215.

 Respondent also has carefully read and understands the effects of this Stipulated Surrender of License and Order.
- 6. Respondent is fully aware of his legal rights in this matter, including the right to a hearing on the charges and allegations in the Accusation and Petition to Revoke Probation; the right to be represented by counsel at his own expense; the right to confront and cross-examine the witnesses against him; the right to present evidence and to testify on his own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.

7. Respondent voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

CULPABILITY

- 8. Respondent understands that the charges and allegations in Accusation and Petition to Revoke Probation Nos. D1-1994-36142 and 19-2004-163215, if proven at a hearing, constitute cause for imposing discipline upon his Physician's and Surgeon's Certificate No. G 43704.
- 9. For purposes of resolving Accusation and Petition to Revoke Probation Nos. D1-1994-36142 and 19-2004-163215, respondent acknowledges that he currently suffers from metastatic prostate cancer which has affected his ability to practice medicine safely and, as a result, is impaired as defined by section 822. Accordingly, in conformity with section 822(b), respondent agrees to surrender his license to practice medicine.
- 10. Respondent understands that by signing this stipulation he enables the Division to issue an order accepting the surrender of his Physician's and Surgeon's Certificate without further process.

CONTINGENCY

Quality. Respondent understands and agrees that counsel for Complainant and the staff of the Medical Board of California may communicate directly with the Division regarding this stipulation and surrender, without notice to or participation by respondent. By signing the stipulation, respondent understands and agrees that he may not withdraw his agreement or seek to rescind the stipulation prior to the time the Division considers and acts upon it. If the Division fails to adopt this stipulation as its Decision and Order, the Stipulated Surrender and Disciplinary Order shall be of no force or effect, except for this paragraph, it shall be inadmissible in any legal action between the parties, and the Division shall not be disqualified from further action by having considered this matter.

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12. The parties understand and agree that facsimile copies of this Stipulated Surrender of License and Order, including facsimile signatures thereto, shall have the same force and effect as the originals.

13. In consideration of the foregoing admissions and stipulations, the parties agree that the Division may, without further notice or formal proceeding, issue and enter the following Order:

ORDER

G 43704, issued to respondent EARL M. SIMMONS, M.D., is surrendered and accepted by the Division. In surrendering his license respondent anticipates never resuming the practice of medicine. Should respondent elect to seek reinstatement of his Physician's and Surgeon's Certificate No. G 43704, he agrees that he may not do so until, at his own expense, he has met the requirements set forth in paragraphs 1, 2 and 3 below.

1. PACE ASSESSMENT & CLINICAL EDUCATION COURSE

During the 12 months immediately preceding the Petition for Reinstatement, Respondent shall enroll in and successfully complete a clinical training or educational program equivalent to the Physician Assessment and Clinical Education Program (PACE) offered at the University of California - San Diego School of Medicine ("Program").

The Program shall consist of a Comprehensive Assessment program comprised of a two-day assessment of respondent's physical and mental health; basic clinical and communication skills common to all clinicians; and medical knowledge, skill and judgment pertaining to respondent's specialty or sub-specialty, and at minimum, a 40 hour program of clinical education in the area of practice in which respondent was alleged to be deficient and which takes into account data obtained from the assessment, Decision(s), Accusation(s), and any other information deemed appropriate by the Program.

Based on respondent's performance and test results in the assessment and clinical education, the Program will make recommendations for the scope and length of any additional educational or clinical training, treatment for any medical condition, treatment for any

psychological condition, or anything else affecting respondent's practice of medicine.

Respondent shall comply with Program recommendations.

At the completion of any additional educational or clinical training, respondent shall submit to and pass an examination. The Program's determination whether or not respondent passed the examination or successfully completed the Program shall be binding.

Respondent shall successfully complete the Program not later than six months after respondent's initial enrollment unless the Division or its designee agrees in writing to a later time for completion.

2. WRITTEN EXAM

During the 12 months immediately preceding the Petition for Reinstatement, Respondent shall take and pass the Special Purpose Examination (SPEX) or equivalent examination.

3. MEDICAL EVALUATION

During the 90 days immediately preceding the Petition for Reinstatement, Respondent shall undergo a medical evaluation by a board-certified physician currently licensed by and in good standing with the Medical Board of California who shall furnish a detailed medical report stating whether Respondent is physically capable of safely resuming the practice of medicine in California.

- 4. Respondent shall lose all rights and privileges as a Physician's and Surgeon's in California as of the effective date of the Division's Decision and Order.
- Respondent shall cause to be delivered to the Division both his wall
 certificate and pocket license certificate on or before the effective date of the Decision and Order.
- 6. Respondent fully understands and agrees that if he ever files an application for licensure or a petition for reinstatement in the State of California, the Division shall treat it as a petition for reinstatement. Respondent must comply with all the laws, regulations and procedures for reinstatement of a revoked license in effect at the time the petition is filed. In addition, Respondent's certificate may not be reinstated unless he has met all the conditions set forth above and until the Division has received competent evidence of the absence or control of

DOJ Matter ID: SD2005700188

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Attorneys for Complainant

Exhibit A

1	BILL LOCKYER, Attorney General		
2	of the State of California SANFORD H. FELDMAN, State Bar No. 47775 Deputy Attorney General	FILED STATE OF CALIFORNIA	
3	California Department of Justice	MEDICAL BOARD OF CALIFORNIA	
4	110 West "A" Street, Suite 1100 San Diego, CA 92101	SACRAMENTO June 30, 20 05	
5	P.O. Box 85266	BY Alere Man ANALYST	
6	San Diego, CA 92186-5266 Telephone: (619) 645-2079	v.	
7	Facsimile: (619) 645-2061	•	
8	Attorneys for Complainant		
9	BEFORE T		
,	DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA		
10	DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA		
11			
12	In the Matter of the Accusation/Petition to Revoke Probation Against:	Case No. D1-1994-36142	
13	EARL MELVIN SIMMONS, M.D.	OAH No.	
14	267 North El Camino Real, Suite I	ACCUSATION AND PETITION TO REVOKE PROBATION	
15	Encinitas, CA 92024	REVOKE PRODATION	
16	Physician's and Surgeon's Certificate No. G 43704		
17	Respondent.		
18		•	
19	Complainant alleges:		
20	<u>PARTIES</u>		
21	1. David T. Thornton (Complainant) brings this Accusation and Petition to		
22	Revoke Probation solely in his official capacity as the Executive Director of the Medical Board		
23	of California, Department of Consumer Affairs.		
24	2. On or about October 24, 1980, the Medical Board of California issued		
25	Physician's and Surgeon's Certificate No. G 43704 to EARL MELVIN SIMMONS, M.D.		
26	(Respondent). The Physician's and Surgeon's Certificate was in full force and effect at all times		
27	relevant to the charges brought herein and will expire on February 28, 2006, unless renewed. On		
28	March 2, 2005, the Physician's and Surgeon's Certificate was suspended.		

JURISDICTION

- 3. This Accusation and Petition to Revoke Probation is brought before the Division of Medical Quality (Division) for the Medical Board of California, Department of Consumer Affairs, under the authority of the following laws and pursuant to the Decision "In the Matter of the Accusation against Earl Melvin Simmons, M.D.," Case No. 10-1994-36142. All section references are to the Business and Professions Code unless otherwise indicated.
- 4. Section 2227 of the Code provides that a licensee who is found guilty under the Medical Practice Act may have his or her license revoked, suspended for a period not to exceed one year, placed on probation and required to pay the costs of probation monitoring, or such other action taken in relation to discipline as the Division deems proper.
 - 5. Section 2234 of the Code states:

"The Division of Medical Quality shall take action against any licensee who is charged with unprofessional conduct. In addition to other provisions of this article, unprofessional conduct includes, but is not limited to, the following:

- "(a) Violating or attempting to violate, directly or indirectly, assisting in or abetting the violation of, or conspiring to violate any provision of this chapter [Chapter 5, the Medical Practice Act].
 - "(b) Gross negligence.
- "(c) Repeated negligent acts. To be repeated, there must be two or more negligent acts or omissions. An initial negligent act or omission followed by a separate and distinct departure from the applicable standard of care shall constitute repeated negligent acts.
- "(1) An initial negligent diagnosis followed by an act or omission medically appropriate for that negligent diagnosis of the patient shall constitute a single negligent act.
- "(2) When the standard of care requires a change in the diagnosis, act, or omission that constitutes the negligent act described in paragraph (1), including, but not limited to, a reevaluation of the diagnosis or a change in treatment, and the licensee's

conduct departs from the applicable standard of care, each departure constitutes a separate and distinct breach of the standard of care.

- "(d) Incompetence.
- "(e) The commission of any act involving dishonesty or corruption which is substantially related to the qualifications, functions, or duties of a physician and surgeon.
- "(f) Any action or conduct which would have warranted the denial of a certificate."
 - 6. Section 2238 of the Code states:

"A violation of any federal statute or federal regulation or any of the statutes or regulations of this state regulating dangerous drugs or controlled substances constitutes unprofessional conduct."

- 7. Section 2239 of the Code states:
- "(a) The use or prescribing for or administering to himself or herself, of any controlled substance; or the use of any of the dangerous drugs specified in Section 4022, or of alcoholic beverages, to the extent, or in such a manner as to be dangerous or injurious to the licensee, or to any other person or to the public, or to the extent that such use impairs the ability of the licensee to practice medicine safely or more than one misdemeanor or any felony involving the use, consumption, or self-administration of any of the substances referred to in this section, or any combination thereof, constitutes unprofessional conduct. The record of the conviction is conclusive evidence of such unprofessional conduct.
- "(b) A plea or verdict of guilty or a conviction following a plea of nolo contendere is deemed to be a conviction within the meaning of this section. The Division of Medical Quality may order discipline of the licensee in accordance with Section 2227 or the Division of Licensing may order the denial of the license when the time for appeal has elapsed or the judgment of conviction has been affirmed on appeal or when an order granting probation is made suspending imposition of sentence, irrespective of a subsequent order under the provisions of Section 1203.4 of the Penal Code allowing such

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person to withdraw his or her plea of guilty and to enter a plea of not guilty, or setting aside the verdict of guilty, or dismissing the accusation, complaint, information, or indictment."

- 8. Section 125.3 of the Code provides, in pertinent part, that the Division may request the administrative law judge to direct a licentiate found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case.
- 9. Section 14124.12 of the Welfare and Institutions Code states, in pertinent part:
 - "(a) Upon receipt of written notice from the Medical Board of California, the Osteopathic Medical Board of California, or the Board of Dental Examiners of California, that a licensee's license has been placed on probation as a result of a disciplinary action, the department may not reimburse any Medi-Cal claim for the type of surgical service or invasive procedure that gave rise to the probation, including any dental surgery or invasive procedure, that was performed by the licensee on or after the effective date of probation and until the termination of all probationary terms and conditions or until the probationary period has ended, whichever occurs first. This section shall apply except in any case in which the relevant licensing board determines that compelling circumstances warrant the continued reimbursement during the probationary period of any Medi-Cal claim, including any claim for dental services, as so described. In such a case, the department shall continue to reimburse the licensee for all procedures, except for those invasive or surgical procedures for which the licensee was placed on probation."

CAUSE FOR DISCIPLINE

(Violation of Drug Statutes)

10. Respondent is subject to disciplinary action under Code section 2238 in that he prescribed controlled substances without having a DEA permit and violated 2239 in that he prescribed a controlled substance for self-use. The circumstances are set forth below.

- 11. In 1998, respondent's DEA controlled substance permit expired and was not renewed. As a result, respondent was legally prohibited from prescribing controlled substances after that time.
- 12. On or about September 17 or 18, 2004, respondent prescribed phentermine, a controlled substance, for patient B.T., even though he did not have a DEA permit.
- 13. On or about October 26, 2004, respondent authorized a refill of phentermine, a controlled substance, for patient B.T., even though he did not have a DEA permit.
- 14. On or about August 26, 2002, March 25, 2004, June 11, 2004, August 5, 2004 and September 30, 2004, respondent prescribed hydrocodone, a controlled substance, even though he did not have a DEA permit. The prescriptions were written in respondent's name with the indication they were for office use.
- 15. On or about April 23, 2004, respondent prescribed hydrocodone, a controlled substance, for his own use even though he may not self-prescribe controlled substances and even though he did not have a DEA permit.
- 16. On or about March 18, 2002, March 11, 2004, April 13, 2004, May 28, 2004, August 26, 2004 and November 22, 2004, respondent prescribed diazepam, a controlled substance, even though he did not have a DEA permit. The prescriptions were written in respondent's name with the indication they were for office use.
- 17. On or about September 22, 2003 and March 31, 2004, respondent prescribed lorazepam, a controlled substance, even though he did not have a DEA permit. The prescriptions were written in respondent's name with the indication they were for office use.
- 18. On or about January 1, 2002, September 5, 2002 and October 24, 2003, respondent prescribed hydrocodone, a controlled substance, for his wife, even though he did not have a DEA permit.
- 19. On or about September 17 2003, respondent prescribed diazepam, a controlled substance, for his wife, even though he did not have a DEA permit.

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CAUSE FOR REVOCATION OF PROBATION

(Violation of Conditions of Probation)

- 20. Respondent's probation is subject to revocation pursuant to the Decision and Order in Case No.10-1994-36142 in that he violated numerous terms and conditions. The circumstances are set forth below.
- On or about October 25, 2004, respondent was placed on probation in Case No. 10-1994-36142. The Decision and Order placed respondent on probation for three years with terms and conditions including, but not limited to: Condition 1 enroll in the PACE program within 30 days of the effective date of the Decision; Condition 2 submit a plan for a practice monitor within 30 days of the effective date of the Decision; Condition 5 obey all laws and rules of practice; Condition 6 submit quarterly reports; Condition 7 pay probation monitoring costs. A copy of the Decision and Order is attached hereto as Exhibit A.
- 22. Respondent violated Condition 1 in that he failed to enroll in the PACE program within 30 days of the effective date of the Decision and is still not enrolled as of June 9, 2005.
- 23. Respondent violated Condition 2 in that he failed to submit a plan for a practice monitor within 30 days of the effective date of the Decision and had not submitted a plan as February 24, 2005.
- 24. Respondent violated Condition 5 in that he violated Code sections 2238 and 2239 as well as various state and federal drug statutes including Health and Safety Code sections 11155 (prescribing controlled substances without privileges) and 11170 (self-prescribing controlled substance), as set forth in paragraphs 10-19 above which are incorporated herein by reference as if fully set forth.
- 25. Respondent violated Condition 6 in that he failed to file a quarterly declaration form due January 10, 2005.
- 26. Respondent violated Condition 7 in that he failed to pay in full his probation monitoring costs for 2004.

DISCIPLINE CONSIDERATIONS

1 To determine the degree of discipline, if any, to be imposed on 27. 2 Respondent, Complainant alleges that on or about October 25, 2004, in a prior disciplinary action 3 entitled In the Matter of the Accusation Against EARL MELVIN SIMMONS, M.D., before the 4 Medical Board of California, Case No. 10-1994-36142, respondent's license was revoked with 5 revocation stayed and three years probation imposed with various terms and conditions. That 6 decision is now final and is incorporated by reference as if fully set forth. 7 PRAYER 8 WHEREFORE, Complainant requests that a hearing be held on the matters herein 9 alleged, and that following the hearing, the Division of Medical Quality issue a decision: 10 1. Revoking or suspending Physician's and Surgeon's Certificate No. G 11 43704, issued to EARL MELVIN SIMMONS, M.D. 12 Revoking EARL MELVIN SIMMONS, M.D.'s probation and imposing 2. 13 the discipline that was stayed in Case No. 10-1994-36142 (i.e., revocation of respondent's 14 Physician's and Surgeon's Certificate No. G 43704; 15 3. Revoking, suspending or denying approval of EARL MELVIN 16 SIMMONS, M.D.'s authority to supervise physician's assistants, pursuant to section 3527 of the 17 Code; 18 Ordering EARL MELVIN SIMMONS, M.D. to pay the Division of 19 4. Medical Quality the reasonable costs of the investigation and enforcement of this case, and, if 20 21 placed on probation, the costs of probation monitoring; Taking such other and further action as deemed necessary and proper. 5. 22 23 DATED: June 30, 2005 24 25 Executive Director Medical Board of California 26

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State of California

Complainant

Department of Consumer Affairs

EXHIBIT A DECISION AND ORDER

BEFORE THE DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation)	
)	Case No: 10-1994-36142
EARL MELVIN SIMMONS, M.D.)	
)	OAH No: L2004040421
)	
Physician's and Surgeon's)	
Certificate #G-43704)	
)	
Respond	lent.)	
)	

DECISION AND ORDER

The attached Stipulated Settlement and Disciplinary Order is hereby accepted and adopted as the Decision and Order by the Division of Medical Quality of the Medical Board of California, Department of Consumer Affairs, State of California.

This Decision shall become effective at 5:00 p.m. on October 25, 2004

IT IS SO ORDERED September 24, 2004

MEDICAL BOARD OF CALIFORNIA

Ronald Ľ. Moy, M.D.

Panel B Chair

Division of Medical Quality

LI			
1	BILL LOCKYER, Attorney General		
2	of the State of California HEIDI R. WEISBAUM, State Bar No. 101489		
3	Deputy Attorney General California Department of Justice		
4	110 West "A" Street, Suite 1100 San Diego, CA 92101		
5	P.O. Box 85266		
6	San Diego, CA 92186-5266 Telephone: (619) 645-2098		
7	Facsimile: (619) 645-2061		
8	Attorneys for Complainant		
9	BEFORE		
10	DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA		
11			
12	In the Matter of the Accusation Against:	Case No. 10-1994-36142	
13	EARL MELVIN SIMMONS, M.D.	OAH No. L2004040421	
14	267 N. El Camino Real, Suite 1 Encinitas, CA 92024	STIPULATED SETTLEMENT AND DISCIPLINARY ORDER	
15	Physician's and Surgeon's Certificate No. G43704	DISCH ENVIRONMENT ORDER	
16	Respondent.		
17			
18	8 IT IS HEREBY STIPULATED AND AGREED by and between the parties in this		
19	proceeding that the following matters are true:		
20	<u>PARTIES</u>		
21	1. Ron Joseph (Complainant) was the Executive Director of the Medical		
22	Board of California, and brought this action solely in his official capacity. He has been		
23	succeeded in that capacity by David T. Thornton, the Interim Executive Director of the Medical		
24	Board of California, who is represented in this matter by Bill Lockyer, Attorney General of the		
25	State of California, by Heidi R. Weisbaum, Deputy Attorney General.		
26	2. Earl Melvin Simmons, M.D. (Respondent), is represented in this		
27	proceeding by the Law Offices of Carlos F. Negrete, by attorney Carlos F. Negrete, whose		
28	address is 27422 Calle Arroyo, San Juan Capistrano, California 92675-2747.		



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3. On or about October 24, 1980, the Medical Board of California issued Physician's and Surgeon's Certificate No. G 43704 to Earl Melvin Simmons, M..D. (Respondent). The Certificate was in full force and effect at all times relevant to the charges brought in Accusation No. 10-1994-36142, and will expire on February 28, 2006, unless renewed.

JURISDICTION

4. Accusation No. 10-1994-36142 was filed against Respondent on August 14, 1996, before the Division of Medical Quality (Division) for the Medical Board of California, Department of Consumer Affairs. The Accusation was served on Respondent on August 14, 1996, and he filed a Notice of Defense on August 20, 1996. A First Amended Accusation was filed against Respondent on April 15, 2002, and is currently pending against Respondent. The First Amended Accusation and all other statutorily required documents were properly served on Respondent on April 15, 2002. (A copy of Accusation No.10-1994-36142 is attached as Exhibit A and incorporated herein by reference.)

ADVISEMENT AND WAIVERS

- 5. Respondent carefully read and fully discussed with his counsel the nature of the charges and allegations in Accusation No. 10-1994-36142, and acknowledges that he understands the charges and allegations. Respondent has also carefully read and fully discussed with his counsel the effects of this Stipulated Settlement and Disciplinary Order, and acknowledges that he understands the effects of this settlement.
- 6. Respondent is fully aware of his legal rights in this matter, including the right to a hearing on the charges and allegations in Accusation No. 10-1994-36142, the right to be represented by counsel at his own expense, the right to confront and cross-examine the witnesses against him, the right to present evidence and to testify on his own behalf, the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents, the right to reconsideration and court review of an adverse decision, and all other rights accorded by the California Administrative Procedure Act and other applicable laws.

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Respondent voluntarily, knowingly, and intelligently waives and gives up 7. each and every right set forth above.

CULPABILITY

Respondent does not admit the allegations in First Amended Accusation 8. No. 10-1994-36142, but does understand that by signing this stipulation he is enabling the Division to issue the Order set forth below without further process.

RESERVATION

The admissions made by Respondent herein are only for the purposes of 9. this proceeding, or any other proceedings in which the Medical Board or other professional licensing agency is involved, and shall not be admissible in any other criminal or civil proceeding.

CONTINGENCY

- The parties agree that this Stipulated Settlement and Disciplinary Order 11. shall be submitted to the Division for its consideration in this matter and, further, that the Division shall have a reasonable period of time in which to consider and act on this Stipulated Settlement and Disciplinary Order after receiving it.
- The parties agree that this Stipulated Settlement and Disciplinary Order 12. shall be null and void and not binding on the parties unless approved and adopted by the Division, except for this paragraph, which shall remain in full force and effect. Respondent fully understands and agrees that in deciding whether to approve and adopt this Stipulated Settlement and Disciplinary Order the Division may receive oral and written communications from its staff and/or the Attorney General's Office. Communications pursuant to this paragraph shall not disqualify the Division, any member thereof, and/or any other person from future participation in this or any other matter affecting or involving respondent. In the event that the Division, in its discretion, does not approve and adopt this Stipulated Settlement and Disciplinary Order, with the exception of this paragraph, it shall not become effective, shall be of no evidentiary value whatsoever, and shall not be relied upon or introduced in any disciplinary action by either party hereto. Respondent further agrees that should the Division reject this Stipulated Settlement and



Disciplinary Order for any reason, respondent will assert no claim that the Division, or any member thereof was prejudiced by its/his/her review, discussion and/or consideration of this Stipulated Settlement and Disciplinary Order or of any matter or matters related hereto.

ADDITIONAL PROVISIONS

- 13. This Stipulated Settlement and Disciplinary Order is intended by the parties herein to be an integrated writing representing the complete, final and exclusive embodiment of the agreements of the parties in this matter.
- 14. The parties understand and agree that facsimile copies of this Stipulated Settlement and Disciplinary Order, including facsimile signatures thereto, may be used in lieu of original documents and signatures, and shall have the same force and effect as originals.
- 15. In consideration of the foregoing admissions and stipulations, the parties agree that the Division of Medical Quality may, without further notice or formal proceeding, issue and enter the following Disciplinary Order:

DISCIPLINARY ORDER

IT IS HEREBY ORDERED that Physician's and Surgeon's Certificate No. G43704 issued to Respondent Earl Melvin Simmons, M.D. is revoked; however, the revocation is stayed and Respondent is placed on probation for three (3) years on the following terms and conditions.

Within 15 days after the effective date of this decision respondent shall provide the Division, or its designee, proof of service that respondent has served a true copy of this decision on the Chief of Staff or the Chief Executive Officer at every hospital where privileges or membership are extended to respondent or at any other facility where respondent engages in the practice of medicine and on the Chief Executive Officer at every insurance carrier where malpractice insurance coverage is extended to respondent.

1. <u>PHYSICIAN ASSESSMENT AND CLINICAL EDUCATION</u>

PROGRAM Within thirty (30) days from the effective date of this decision, respondent, at his expense, shall enroll in the Physician Assessment and Clinical Education Program at the University of California, San Diego School of Medicine (hereinafter the "PACE Program").



Enrollment shall mean complying with each and every administrative and financial precondition that PACE has. If respondent fails to enroll within thirty (30) days from the effective date of this decision, his license shall be automatically suspended. Respondent shall have an independent obligation to successfully complete the PACE program within ninety (90) days of enrollment. If respondent fails to successfully complete the PACE program enroll within ninety (90) days of enrollment, his license shall be automatically suspended.

The PACE Program shall consist of a Comprehensive Assessment program comprised of a two-day assessment of respondent's physical and mental health; basic clinical and communication skills common to all clinicians; and medical knowledge, skill and judgment pertaining to respondent's specialty or sub-specialty, and at minimum, a 40 hour program of clinical education in the area of practice in which respondent was alleged to be deficient and which takes into account data obtained from the assessment, Decision(s), Accusation(s), and any other information that the Division or its designee deems relevant. Respondent shall pay all expenses associated with the clinical training program.

Based on respondent's performance and test results in the assessment and clinical education, the Program will advise the Division or its designee of its recommendation(s) for the scope and length of any additional educational or clinical training, treatment for any medical condition, treatment for any psychological condition, or anything else affecting respondent's practice of medicine. Respondent shall comply with Program recommendations.

At the completion of any additional educational or clinical training, respondent shall submit to and pass an examination. The Program's determination whether or not respondent passed the examination or successfully completed the Program shall be binding.

If respondent successfully completes the PACE Program, including the examination referenced above, he agrees to cause the PACE Program representative to forward a Certification of Successful Completion of the program to the Division or its designee. If respondent fails to successfully complete the PACE Program within the time limits outlined above, he shall be automatically suspended from the practice of medicine.

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Failure to participate in, and successfully complete all phases of the PACE Program, as outlined above, shall constitute a violation of probation.

2. <u>MONITORING</u> Within thirty (30) days of the effective date of this decision, respondent shall submit to the Division or its designee for its prior approval a plan of practice in which respondent's practice shall be monitored by another physician in respondent's field of practice, who shall provide periodic reports to the Division or its designee.

If the monitor resigns or is no longer available, respondent shall, within fifteen (15) days, move to have a new monitor appointed, through nomination by respondent and approval by the Division or its designee.

After two years of successful compliance with and satisfactory reports from the monitoring program, Respondent shall be entitled to request revision of this term of probation. The Division shall use its discretion in evaluating a revision request, but may not unreasonably deny the request.

- 3. <u>ADDITIONAL CONTINUING MEDICAL EDUCATION CREDITS</u>

 Respondent shall be required to take an additional 15 hours per year of Continuing Medical

 Education (CME). Respondent shall provide proof of attendance for 40 hours of CME, per year.
- 4. <u>SUPERVISION OF PHYSICIAN ASSISTANTS</u> During probation, respondent is prohibited from supervising physician assistants.
- 5. OBEY ALL LAWS Respondent shall obey all federal, state and local laws, all rules governing the practice of medicine in California, and remain in full compliance with any court ordered criminal probation, payments and other orders.
- 6. <u>QUARTERLY REPORTS</u> Respondent shall submit quarterly declarations under penalty of perjury on forms provided by the Division, stating whether there has been compliance with all the conditions of probation.
- 7. PROBATION SURVEILLANCE PROGRAM COMPLIANCE
 Respondent shall comply with the Division's probation surveillance program. Respondent shall, at all times, keep the Division informed of his business and residence addresses which shall both serve as addresses of record. Changes of such addresses shall be immediately communicated in



writing to the Division. Under no circumstances shall a post office box serve as an address of record, except as allowed by Business and Professions Code section 2021(b).

Respondent shall, at all times, maintain a current and renewed physician's and surgeon's license.

Respondent shall also immediately inform the Division, in writing, of any travel to any areas outside the jurisdiction of California which lasts, or is contemplated to last, more than thirty (30) days.

- 8. <u>INTERVIEW WITH THE DIVISION, ITS DESIGNEE OR ITS</u>

 <u>DESIGNATED PHYSICIAN(S)</u> Respondent shall appear in person for interviews with the Division, its designee or its designated physician(s) upon request at various intervals and with reasonable notice.
- 9. TOLLING FOR OUT-OF-STATE PRACTICE, RESIDENCE OR IN-STATE NON-PRACTICE In the event respondent should leave California to reside or to practice outside the State or for any reason should respondent stop practicing medicine in California, respondent shall notify the Division or its designee in writing within ten (10) days of the dates of departure and return or the dates of non-practice within California. Non-practice is defined as any period of time exceeding thirty (30) days in which respondent is not engaging in any activities defined in Sections 2051 and 2052 of the Business and Professions Code. All time spent in an intensive training program approved by the Division or its designee shall be considered as time spent in the practice of medicine. A Board-ordered suspension of practice shall not be considered as a period of non-practice. Periods of temporary or permanent residence or practice outside California or of non-practice within California, as defined in this condition, will not apply to the reduction of the probationary order.
- 10. <u>COMPLETION OF PROBATION</u> Upon successful completion of probation, respondent's certificate shall be fully restored.
- 11. <u>VIOLATION OF PROBATION</u> If respondent violates probation in any respect, the Division, after giving respondent notice and the opportunity to be heard, may revoke probation and carry out the disciplinary order that was stayed. If an accusation or petition to



revoke probation is filed against respondent during probation, the Division shall have continuing jurisdiction until the matter is final, and the period of probation shall be extended until the matter is final.

- PROBATION COSTS Respondent shall pay the costs associated with probation monitoring each and every year of probation, as designated by the Division, which are currently set at \$2874, but may be adjusted on an annual basis. Such costs shall be payable to the Division of Medical Quality and delivered to the designated probation surveillance monitor no later than January 31 of each calendar year. Failure to pay costs within 30 days of the due date shall constitute a violation of probation.
- 13. <u>LICENSE SURRENDER</u> Following the effective date of this decision, if respondent ceases practicing due to retirement, health reasons or is otherwise unable to satisfy the terms and conditions of probation, respondent may voluntarily tender his certificate to the Board. The Division reserves the right to evaluate the respondent's request and to exercise its discretion whether to grant the request, or to take any other action deemed appropriate and reasonable under the circumstances. Upon formal acceptance of the tendered license, respondent will not longer be subject to the terms and conditions of probation.

Respondent fully understands and agrees that if he ever files an application for licensure or a petition for reinstatement in the State of California, the Division shall treat it as a petition for reinstatement. Respondent must comply with all the laws, regulations and procedures for reinstatement of a revoked license in effect at the time the petition is filed. Respondent further understands that the Division may, among other things, require further training and testing in respondent's medical specialty; require a psychological and physical examination by one or more physicians or psychologists; require continuing treatment for any physical condition; and restrict or limit the scope of respondent's medical practice.

Prior to Respondent seeking reinstatement of his medical license, he must first take and successfully complete, at his own expense, the Physician Assessment and Clinical Education Program at the University of California, San Diego School of Medicine (hereinafter, the "Pace Program"), which is described above. Respondent shall undertake whatever clinical



training and treatment of any medical or psychological condition as may be recommended by the 1 PACE Program. 2 At the completion of the PACE Program, Respondent shall submit to an 3 examination on its contents and substance. The examination shall be designed and administered 4 by the PACE faculty. Respondent shall not be deemed to have successfully completed the 5 program unless he passes the examination. Respondent agrees that the determination of the 6 PACE Program faculty as to whether or not he has passed the examination and/or successfully 7 8 completed the PACE Program shall be binding. In addition, prior to Respondent seeking reinstatement of his medical license, he 9 must first take and successfully pass, at his own expense, the Special Purpose Examination 10 (SPEX). 11 12 111 13 /// 14 /// 15 /// 16 111 17 /// 18 /// 19 /// 20 /// 21 /// 22 /// 23 /// 24 /// 25 111 26 111 27 111

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DATED:

ACCEPTANCE

I have carefully read the above Stipulated Settlement and Disciplinary Order and have fully discussed it with my attorney, Carlos F. Negrete. I understand the stipulation and the effect it will have on my Physician's and Surgeon's Certificate. I enter into this Stipulated Settlement and Disciplinary Order voluntarily, knowingly, and intelligently, and agree to be bound by the Decision and Order of the Division of Medical Quality, Medical Board of California.

EARL/MELVIN SIMMONS, M.D.

Respondent

I have read and fully discussed with Respondent EARL MELVIN SIMMONS, M.D., the terms and conditions and other matters contained in the above Stipulated Settlement

DATED 8-25.04

and Disciplinary Order. I approve its form and content.

LAW OFFICES OF CARLOS F. NEGRETE

CARLOS F. NEGRETE Attorney for Respondent

ENDORSEMENT

The foregoing Stipulated Settlement and Disciplinary Order is hereby respectfully submitted for consideration by the Division of Medical Quality, Medical Board of California of the Department of Consumer Affairs.

DATED: Aug. 25, 2004

BILL LOCKYER, Attorney General of the State of California

HEIDI R. WEISBAUM Deputy Attorney General

Attorneys for Complainant

Exhibit A First Amended Accusation

FILED STATE OF CALIFORNIA MEDICAL BOARD OF CALIFORN BILL LOCKYER, Attorney General 1 SACRAMENTO ACS of the State of California SAMUEL K. HAMMOND, State Bar No. 141135 Deputy Attorney General California Department of Justice 3 110 West "A" Street, Suite 1100 San Diego, California 92101 4 5 P.O. Box 85266 San Diego, California 92186-5266 Telephone: (619) 645-2083 6 Facsimile: (619) 645-2061 7 Attorneys for Complainant 8 9 BEFORE THE 10 DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA 11 DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA 12 13 Case No. 10-1994-36142 In the Matter of the Accusation Against: 14 EARL MELVIN SIMMONS, M.D. 15 FIRST AMENDED 267 N. El Camino Real, Ste. I ACCUSATION Encinitas, CA 92020 16 Physician's and Surgeon's 17 Certificate No. G 43704 18 Respondent 19 20 Complainant, Ron Joseph, as cause for disciplinary action alleges: 21 **PARTIES** 22 Complainant brings this First Amended Accusation solely in his official 23 1. capacity as the Executive Director of the Medical Board of California, Department of Consumer Affairs. 25 On or about October 24, 1980, the Medical Board of California issued 26 2. Physician's and Surgeon's Certificate No. G 43704 to Earl Melvin Simmons, M.D. 27

("Respondent"). The physician's and surgeon's certificate was in full force and effect at all times

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relevant to the charges brought herein and expired on February 28, 2000 and has not been renewed. On or about August 14, 1996, an Accusation was filed against respondent in Case No. 10-94-36142. To resolve the issues in Accusation No 10-94-36142, respondent signed a Two-Step Agreement effective May 21, 1997, in which, among other things, respondent agreed to take and pass the Special Purpose Examination (SPEX). To date, respondent has not passed the SPEX.

JURISDICTION

- 3. This Accusation is brought before the Division of Medical Quality, Medical Board of California ("Division"), under the authority of the following sections of the Business and Professions Code ("Code").
 - A. Section 2227 of the Code provides that a licensee who is found guilty under the Medical Practice Act may have his license revoked, suspended for a period not to exceed one year, placed on probation and required to pay the costs of probation monitoring, or such other action taken in relation to discipline as the Division deems proper.
 - B. Section 2234 of the Code provides that unprofessional conduct includes, but is not limited to, the following:
 - (b) Gross negligence.
 - (c) Repeated negligent acts.
 - (d) Incompetence.

" "

- C. Section 2266 of the Code states that the failure of the physician and surgeon to maintain adequate and accurate records relating to the provision of services to their patients constitutes unprofessional conduct.
- D. Section 118(b) of the Code provides: "The suspension, expiration, or forfeiture by operation of law of a license issued by a board in the department, or its suspension, forfeiture, or cancellation by order of the board or

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by order of a court of law, or its surrender without the written consent of the board, shall not, during any period in which it may be renewed, restored, reissued or reinstated, deprive the board of the authority to institute or continue a disciplinary proceeding against the licensee upon any ground provided by law or to enter an order suspending or revoking the license or otherwise taking disciplinary action against the licensee on any such ground."

- E. Section 125.3 of the Code states, in pertinent part, that the Board may request the administrative law judge to direct a licentiate found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case.
- 4. Section 14124.12 of the Welfare and Institutions Code provides, in pertinent part, that: "Upon receipt of written notice from the Medical Board of California, the Osteopathic Medical Board of California, or the Board of Dental Examiners of California, that a licensee's license has been placed on probation as a result of a disciplinary action, the Department may not reimburse any Medi-Cal claim for the type of surgical service or invasive procedure that gave rise to the probation, including any dental surgery or invasive procedure, that was performed by the licensee on or after the effective date of probation and until the termination of all probationary terms and conditions or until the probationary period has ended, whichever occurs first. This section shall apply except in any case in which the relevant licensing board determines that compelling circumstances warrant the continued reimbursement during the probationary period of any Medi-Cal claim, including any claim for dental services, as so described. In such a case, the Department shall continue to reimburse the licensee for all procedures, except for those invasive or surgical procedures for which the licensee was placed on probation."

CAUSES FOR DISCIPLINE

(Gross Negligence)

- 5. Respondent Earl Melvin Simmons, M.D., is subject to disciplinary action under sections 2234(b), 2234(c) and 2234(d) in his care and treatment of patient Jackie G. on account of the following:
 - A. Between January 13, 1986 and March 17, 1994, respondent provided medical services to patient Jackie G. In June and July 1993, the patient apparently complained of tremulousness, easy sweating, hyper-reactive reflexes, visual blurring and mild to moderate systolic hypertension. However, respondent did not note any of these symptoms in the patient's chart.
 - B. On or about October 21, 1993, respondent noted the patient was "Hyper-reflexic." Respondent ordered a "Thyroid Panel and SMAC 24." There is no notation in the patient's chart that respondent examined the patient's thyroid gland. The result of the thyroid panel showed TSH of 10.96 MIU/ml (normal being from 0.302 to 5.00); and Free T4 of 0.9 ng/dl (normal being from 0.7 to 2.0). On or about October 25, 1993, respondent noted the patient had an elevated TSH. He prescribed Propylthiouracil 50 mg., three times a day, for the patient.
 - C. On the patient's next visit on or about November 4, 1993, respondent ordered "Repeat T3 T4." The laboratory results reported on November 5, 1993, showed a TSH of 14.83 and a Free T4 to 0.8. Despite the patient's worsening condition, respondent did not consult a specialist. Instead, respondent maintained the Propylthiouracil therapy he had prescribed for the patient.
 - D. On November 29, 1993, the patient made another visit. On this visit respondent ordered another thyroid panel which was reported on

^{1.} This information comes from respondent's "Narrative Summary" of the treatment he rendered to the patient. The summary is dated October 7, 1994.

December 2, 1993. The laboratory results showed a TSH of 24.74 and a Free T4
to 0.6. Despite the patient's worsening condition, respondent did not consult with
a specialist. Respondent maintained the propylthiouracil therapy he had
prescribed for the patient.

- E. On December 13, 1993, the patient made another visit. Respondent noted the patient had "lid edema." He ordered a reduction in the propylthiouracil 50 mg. therapy, from three times a day to one a day.
- 6. Respondent Earl Melvin Simmons, M.D., is subject to disciplinary action for unprofessional conduct in that he committed acts of gross negligence in violation of Code section 2234(b) in his care and treatment of patient Jackie G. as follows:
 - A. Respondent failed to diagnose the patient's hypothyroidism.
 - B. Respondent failed to consult with a specialist in a timely manner even though the results of the laboratory tests indicated a consistent worsening in the patient's hypothyroidism.
 - C. Respondent prescribed propylthiouracil to a patient with hypothyroidism.
 - D. Respondent continued propylthiouracil therapy in a patient with hypothyroidism.
 - E. Respondent failed to perform a physical examination of the patient's thyroid gland before arriving at a diagnosis of hyperthyroidism, or alternatively, respondent failed to note in the patient's chart that he examined the patient's thyroid gland.

SECOND CAUSE FOR DISCIPLINE

(Repeated Negligent Acts)

- 7. Respondent Earl Melvin Simmons, M.D., is further subject to disciplinary action under section 2234(c) of the Code in his care and treatment of patient Jackie G. as follows:
 - A. Respondent failed to diagnose the patient's hypothyroidism.

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1	B. Respondent failed to consult with a specialist in a timely		
2	manner even though the results of the laboratory tests indicated a consistent		
3	worsening in the patient's hypothyroidism.		
4	C. Respondent prescribed propylthiouracil to a patient with		
5	hypothyroidism.		
6	D. Respondent continued propylthiouracil therapy in a patient		
7	with hypothyroidism.		
8	E. Respondent failed to perform a physical examination of the		
9	patient's thyroid gland before arriving at a diagnosis of hyperthyroidism, or		
10	alternatively, respondent failed to note in the patient's chart that he examined the		
11	patient's thyroid gland.		
12	THIRD CAUSE FOR DISCIPLINE		
13	(Incompetence)		
14	7. Respondent Earl Melvin Simmons, M.D., is further subject to disciplinary		
15	action under section 2234(d) of the Code in his care and treatment of patient Jackie G. as		
16	follows:		
17	A. Respondent failed to diagnose the patient's hypothyroidism.		
18	B. Respondent failed to consult with a specialist in a timely		
19	manner even though the results of the laboratory tests indicated a consistent		
20	•		
20	worsening in the patient's hypothyroidism.		
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	worsening in the patient's hypothyroidism.		
21	worsening in the patient's hypothyroidism. C. Respondent prescribed propylthiouracil to a patient with		
21 22	worsening in the patient's hypothyroidism. C. Respondent prescribed propylthiouracil to a patient with hypothyroidism.		
21 22 23	worsening in the patient's hypothyroidism. C. Respondent prescribed propylthiouracil to a patient with hypothyroidism. D. Respondent continued propylthiouracil therapy in a patient		
21 22 23 24	worsening in the patient's hypothyroidism. C. Respondent prescribed propylthiouracil to a patient with hypothyroidism. D. Respondent continued propylthiouracil therapy in a patient with hypothyroidism.		
21 22 23 24 25	worsening in the patient's hypothyroidism. C. Respondent prescribed propylthiouracil to a patient with hypothyroidism. D. Respondent continued propylthiouracil therapy in a patient with hypothyroidism. E. Respondent failed to perform a physical examination of the		

FOURTH CAUSE FOR DISCIPLINE

(Failure to maintain adequate and accurate records)

7. Respondent Earl Melvin Simmons, M.D., is further subject to disciplinary action for unprofessional conduct in violation of Code section 2266 in that he failed to note the patient's symptoms on the visits in June and July, 1993, and failed to note he examined the patient's thyroid gland on the visit of October 21, 1993, as more particularly alleged in paragraph 5, above.

FIFTH CAUSE FOR DISCIPLINE

(Unprofessional Conduct)

- 8. Respondent Earl Melvin Simmons, M.D., is further subject to disciplinary action under section 2234 of the Code in his care and treatment of patient Jackie G. as follows:
 - A. On August 14, 1996, the Division filed Accusation No. 10-94-36142 against respondent. On May 11, 1997, respondent entered into a "Two-Step Agreement" with the Division to resolve the issues in Accusation No. 10-94-36142. The Two-Step Agreement required respondent, among other things, to take and pass the Special Purpose Examination (SPEX) within 90 days of May 21, 1997, the effective date of the Two-Step Agreement.
 - B. Respondent failed to take the SPEX within the allotted time and when questioned respondent indicated he had vision problems that made it impossible to study for the exam. Thereafter, respondent submitted an ophthalmologist's report which indicated his vision was so bad that his continued practice of medicine constituted a danger to the public. In about November 24, 1998, Accusation No. 10-98-91314 was filed against respondent charging respondent with practicing medicine with impaired vision. On or about November 25, 1998, a Petition for an Interim Suspension Order (ISO) was filed against respondent alleging, among other things, that respondent's ocular problem represented a physical illness affecting his competency to practice medicine, and that his continued practice of medicine created a danger to the public. On

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December 2, 1998, the petition for the ISO was granted. The ISO prohibited respondent from performing any surgical procedure and from examining, treating or prescribing to patients.

- C. On September 13, 1999, the matter of the Accusation No. 10-98-91314 was heard. Respondent presented eye surgery reports and the report of an optometrist which indicated his vision was back to normal. Based on this evidence, the Division issued orders withdrawing Accusation No.10-1998-91314 and terminating the ISO. The orders became effective October 12, 1999, and respondent was granted 90 days from this date to take and pass the SPEX.
- In a letter dated January 12, 2000, counsel for respondent D. requested an extension of the date on which respondent must take and pass the SPEX. Counsel requested the date be extended to June 12, 2000. The reason given was that respondent had been diagnosed with prostate and bladder cancer and was undergoing aggressive chemotherapy. The Division granted an extension until July 1, 2000, for respondent to take and pass the SPEX. In a letter dated June 7, 2000, respondent's physician requested another extension of time for respondent to take and pass the SPEX. The reason given was that respondent was scheduled for radical prostate surgery on July 12, 2000. The Division granted respondent until November 1, 2000 to take and pass the SPEX. In a letter dated October 19, 2000, counsel for respondent requested further extension of the date on which respondent must take and pass the SPEX. The reason given was that the pain medications respondent was taking had made it difficult for respondent to prepare adequately to take the SPEX. The Division granted until February 1, 2001, for respondent to take and pass the SPEX. In a letter dated January 30, 2001, counsel for respondent again requested further extension of the date on which respondent must take and pass the SPEX. The reason given was that respondent had been unable to prepare for the SPEX because, among other things, a rise in respondent's PSA titre has lead to further cancer medication. The

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Division extended the date to June 1, 2001. In a letter dated May 31, 2001, counsel for respondent again requested further extension of the date on which respondent must take and pass the SPEX. The reason given was that respondent had medical problems affecting his eyes. Counsel attached a letter from respondent's ophthalmologist indicating respondent had been diagnosed with "right maculopathy which interferes with his central visual acuity and limits his binocularity."

- E. Thereafter, the Board sought information on the state of respondent's medical practice. Specifically, the Board wanted assurance that respondent was not engaging in the practice of medicine while his ocular problem existed. Respondent has failed to respond to the Board's request. To date, respondent has failed to take and pass the SPEX.
- 9. Respondent Earl Melvin Simmons, M.D., is further subject to disciplinary action for unprofessional conduct in that he failed to take and pass the SPEX in breach of the terms of the Two-Step Agreement he entered into with the Board as more particularly alleged in paragraph 8, above.

PRAYER

WHEREFORE, complainant requests that the Division hold a hearing on the matters alleged herein, and that following said hearing, the Division issue a decision:

- 1. Revoking or suspending Physician's and Surgeon's Certificate No. G 43704, heretofore issued to respondent Earl Melvin Simmons, M.D.;
- 2. Revoking, suspending or denying respondent approval authority to supervise physician's assistants pursuant to Code section 3527;
- 3. Ordering respondent to pay the Medical Board of California the reasonable costs of the investigation and enforcement of this case, and, if placed on probation, the costs of probation monitoring; and

Taking such other and further action as the Medical Board of California 4. deems necessary and proper. DATED: April 15, 2002 Executive Director Medical Board of California Department of Consumer Affairs State of California Complainant

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EXHIBIT B SUSPENSION ORDER

BEFORE THE DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation Against:)	
EARL MELVIN SIMMONS, M.D.)	Case No. 10-1994-36142
Physician's and Surgeon's)	
Certificate No. G 43704)	
Respondent.)	

SUSPENSION ORDER

In the Medical Board of California ("Board") Case No. 10-1994-36142, the Board through the Division of Medical Quality ("Division"), issued a Decision and Order adopting a Stipulated Settlement and Disciplinary Order which became effective October 25, 2004. In the Board's order, Physician's and Surgeon's Certification No. G 43704, issued to Earl Melvin Simmons, M.D., was ordered revoked, revocation stayed and Respondent was placed on probation for three years with terms and conditions.

Probation condition No. 1 requires Respondent, within 30 days from the effective date of the decision, to enroll in the Physician Assessment and Clinical Education Program at the University of California, San Diego School of Medicine ("PACE Program"). Respondent was also required to complete the PACE Program within 90 days after his initial enrollment. Condition No. 1 provides that, "If Respondent fails to successfully complete the PACE Program within the time limits outlined above, he shall be automatically suspended from the practice of medicine."

Respondent has failed to enroll in and successfully complete the PACE Program as mandated in the above Decision and Order, and accordingly, the certificate to practice medicine No. G 43704 issued to Earl Melvin Simmons, M.D. is suspended. Respondent shall remain suspended from the practice of medicine until Respondent successfully completes the PACE Program, as evidenced by written notice to Respondent from the Division or its designee.

IT IS SO ORDERED March 2, 2005

JOAN JERZAK

Chief of Enforcement